

## 2014 Disaster Behavioral Health Workshop

# **Event Response**

Prior	During (first 72 hours)	After (2-4 weeks later)
What Plans do you have in	What do you do upon	What response activities will
place?	notification?	you be doing after the event (6
		weeks later?)
Who do you coordinate with?	Who do you coordinate with?	Who do you coordinate with?
	What resources would be	What resources would be
	needed?	needed?

#### Tornado Scenario

#### First 72 hours:

Corvallis, a town of 3,500 is located in Staple County in your region.

At approximately 6:45 p.m., a police patrol reported that a tornado struck a large portion of the town with a path of up to ½ mile wide, cutting a full swath through the town. As it is getting dark, initial reports on the extent of injuries and damage to the town are sketchy due to downed communications lines and an overburdened cell phone system. Unconfirmed reports begin to trickle in to the media that the Corvallis Community Center was hit as well as the Corvallis Rural Hospital. It is unknown at this point to what extent homes and businesses were damaged.

As of 10:00 pm, nine fatalities have been confirmed, two of them children at the Corvallis Community Center. There were a large number of individuals injured at the site as well. The Community Center was hosting a play at the time of the tornado. It was estimated that up to 150 people were in attendance. Rescue/recovery efforts at that site continue through the night along with search and rescue efforts in the rest of the town.

#### Next day:

Your Regional Behavioral Health Office has just received a call from the local county emergency manager who has requested behavioral health personnel to provide psychological first aid to citizens at an established Family Assistance Center, as well as rescue personnel at the Responder Respite Area near the EOC. The American Red Cross is in the process of establishing a shelter for community residents but they are having a difficult time finding a suitable area. At this time details are sketchy, however, you've been asked to assemble volunteers and have them report to the ICP by 12:00 pm (noon) to work for at least the next 72 hours. Additionally, you have been asked to assume the primary responsibility for coordinating among other behavioral health response entities (Red Cross, CISM). The morning news is now reporting that 21 people are dead, many of which were found at the Corvallis Community Center. Rescue/Recovery efforts continue.

You spent the first 72 hours post disaster activating/deploying volunteer resources in accordance with your Regional Behavioral Health All Hazards Plan. The operation has changed from response to a recovery operation as there is little hope of finding additional survivors. An additional 161 people with varying degrees of injuries have been taken to healthcare facilities in surrounding towns/cities. Almost all of the residents of Corvallis have been relocated with family, friends, or the mass shelter in a neighboring town's high school.

You have been asked to coordinate an expanded behavioral health response to provide outreach services to reach the broad spectrum of those affected by the disaster, and to deploy volunteers accordingly. Public Health officials along with emergency management have set up a volunteer processing center because people from all over are the State who wish to help with clean-up operations are spontaneously volunteering. You have also received a message from the processing center asking what to do with volunteers from Kansas who claim to be behavioral health professionals wanting to help.

The area has been declared a disaster by the Governor. A federal disaster declaration is pending and the American Red Cross has decided to activate the national disaster human resource system, sending behavioral health volunteers to the site from across the country.

#### 2 Weeks later:

State, FEMA and SBA teams have conducted their Post Damage Assessments:

- 1. 56 homes were affected (5 destroyed, 20 with major damage, 31 with minor damage)
- 2. 13 businesses damaged and are still not open
- 3. 7,500 acres of corn destroyed (10,340 acres damaged)
- 4. 4,480 acres of soybeans destroyed (6,160 acres damaged)
- 5. 14 million dollars of agricultural business damage
- 6. Power, water and sewer have been returned to normal
- 7. 100 people continue to require food and shelter assistance
- 8. The local school was damaged and will not be able to open for 4 more months

You have been contacted by State Behavioral Health officials who are preparing an application for crisis counseling program funds. They are asking for information about the type, amount, and cost of behavioral health services provided to date across behavioral health entities, your plan for providing outreach services over the next 60 days and is asking you to procure damage assessment information from emergency management to complete the application.

#### 6 weeks later:

Forty five days have passed since the tornado hit Corvallis. Former residents of Corvallis have been relocated to neighboring towns as far as 60 miles away. Some are staying with extended family, and some are living in FEMA funded living units (apartments and rental homes), some of which are overcrowded and minimally adequate. The stress of recovery from the disaster is beginning to show. Along with the grief experienced with the loss of family and friends, residents must navigate a multitude of programs and services. It is hard for some Corvallis residents to accept public assistance for the first time. At this time, one suicide attempt has been attributed to the post disaster stress.

Your Behavioral Health Region has received an immediate services program crisis counseling grant to do outreach with affected individuals, including the displaced who are now primarily located in four towns in your region. The regular services program crisis counseling grant is due in fifteen days. You must submit a plan to provide ongoing outreach and intervention over the next nine months to help individuals and the community heal from the disaster and move forward. You have also received word that an unmet needs community group has been formed with the aid of FEMA. This group is working in tandem with a newly formed group of volunteer case managers that are operating under the supervision of a paid coordinator through one of the churches.

#### **Radiological Terrorist Event**

Thursday, June 10, 2014-12:15 p.m.

It is a warm and sunny day (high 80's) with winds out of the east at 4 mph and the threat of evening rains forecast.

911 received a call from the XYZ building (a British owned company) and is informed that two 1000gallon aboveground propane storage tanks and a 3000-gallon aboveground liquid oxygen tank (within 100 feet of the propone tanks) have exploded. Several buildings and two vehicles ignited as a result of the debris from the explosions and are burning. A nearby building to XYZ has suffered structural damage and is on the verge of collapse. The caller mentions that he and four other XYZ employees were able to evacuate the site, but that 10 employees are dead and 20 are not accounted for.

Fire and Police are called to the scene. Within minutes, firefighters, police officers and other emergency rescue teams arrive on the scene. The fire is in full blaze and threatens to spread to a nearby oil tank farm.

Upon arrival at the scene, police evacuate the area and close the road. The initial Incident Commander calls in a second and third alarm due to the magnitude of the fire and possible HAZMAT threat from the oil tank farm. A large black cloud develops over the area of the fire, swelling in size as the wind moves it to the west of the incident site, interfering with traffic on interstate 2. By 1:00 p.m., the emergency management has been notified and the city EOC is being activated.

At 1:00 p.m. the local radio station receives a phone call from Iraqi terrorist group, claiming responsibility for the explosions and warning that the fire was just the beginning of Iraqi revenge against the American/British murders. The terrorists report that the explosive device was impregnated with 600 grams of Plutonium-238, which will have caused radiological contamination over the entire facility and at this very moment, is dispersing contaminated material over the town in the fire's smoke plume.

At 1:10 p.m. the radio station contacts the 911 dispatcher with the terrorist's message and requests that the information is passed to the Sheriff's Office/Local Police & Fire Dept and Emergency Management.

At 1:15 p.m. the radio station airs a report that an Iraqi terrorist group has claimed responsibility for exploding a radioactive device at the XYZ Company. The newscaster notes the police and FBI have not confirmed their report. As news of the explosion and the possibility of a radioactive materials release become more widely known, people around the site of the fire and in and around the city begin to panic. Fearing an uncontrolled spontaneous evacuation and traffic gridlock throughout the city area and along interstate highway 2 the Nebraska Emergency Management Agency recommended that the Governor declare a state of emergency.

Local law enforcement and the Nebraska National Guard begin to establish road blocks and decontamination stations on all major routes out of the city. Due to the levels of radiation detected, all personal effects and vehicles were ordered to remain in the radiated "hot zone" while thousands of people were decontaminated and were taken by bus to several shelters established up-wind of the city.

2 weeks later:

State and federal officials have concluded their initial radiological assessment and have established an exclusion zone that stretches to the east and encompasses 3-4 miles of residential and business areas.



Initial Impact assessments determined:

1. Over 2,000 people displaced

2. Approximately 600-700 homes abandoned.

3. 200 businesses abandoned

4. One airport, 3 schools, and one hospital abandoned.

5. Major roadways and thoroughfares closed.

#### 6 weeks later:

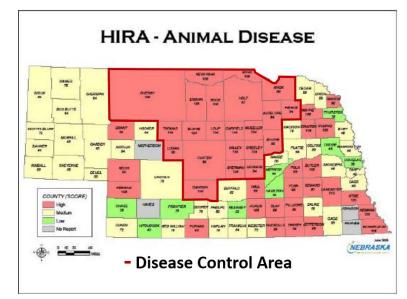
Officials continue with clean-up and decontamination efforts around the area and made a determination that the exclusion zone could be reduced in size. Massive concrete barricades are constructed around the final exclusion zone to prevent anyone from entering the area. Early estimates predict that this area will remain un-inhabitable for the next 200 years. For those individuals and families allowed to return to their homes, they discovered damage and loss to personal property due to the decontamination process. Clothing, food and family pets were lost, and many families and small business owners have chosen to leave the area, fearing safety concerns. The Local Public Health Department has reported that hospitals are reporting that people are starting to present with symptoms of low dose radiation sickness.

#### Agricultural disease outbreak

<u>Hand, foot, and mouth disease</u> is often confused with *foot-and-mouth disease (FMDV)*, a disease of cattle, sheep, and swine. However, the two diseases are caused by different viruses and are not related. Humans do not get the animal disease, and animals do not get the human disease. Foot-and-mouth disease has not been found in the United States since 1929, but is endemic in parts of Asia, Africa, the Middle East and South America. There is limited information on the survival of FMDV in the environment, but most studies suggest that it remains viable, on average, for three months or less. The presence of organic material, as well as protection from sunlight, also promote longer survival. Reported survival times in the laboratory were more than 3 months on bran and hay, approximately 2 months on wool at 4°C (with significantly decreased survival at 18°C [64°F]), and 2 to 3 months in bovine feces.

#### First 72 hours:

On 27 March 2014 a local veterinarian in Dunning NE notified the Nebraska Department of Agriculture of a potential FMDV outbreak at a rural cattle ranch. The investigation confirmed the presence and began to initiate quarantine protocols and further investigations. On 30 March three other farms in two adjoining counties also reported the presence of FMDV affecting an additional 7,000 head of cattle. Preliminary investigations revealed that animals brought to the Broken Bow Fair and Rodeo earlier that month were exposed when a vendor at the fair sold authentic Afghan saddle bags and wool goat blankets, the exposed animals included the livestock at the rodeo as well as hundreds of animals brought to the fair during the state 4H judging. By 4 April, 25 other farms in 12 other counties have been effected, the Nebraska Department of Agriculture has recommended that the Governor declare a state of emergency. That day the Governor ordered a state of emergency and the "contiguous culling" of all cattle, pigs, sheep, goats and deer in mid to north central Nebraska. The National Guard as well as statewide law enforcement have established a cordon and disease control area stretching from the South Dakota border south.



The zone included inspection and decontamination of all vehicles along major routes of travel, due to the size of the quarantine area, the Nebraska National Guard also helped in decontamination and identification, increasing fears and speculation as to the reason for such drastic measures. All livestock which were found during inspections were confiscated by authorities.

#### 2 weeks later:

Local farmers have reported that Insurance companies were not compensating for the losses, many lending organizations are foreclosing on farms. Local law enforcement across multiple counties reported an increase in public disturbance and disorderly conduct in the affected counties, this information matched a report from the Nebraska DHHS which noted an increase in hospital visits in the areas. Veterinarians in the area report concerns of suicidal thoughts among the affected farmers and ranchers based upon recent contacts and observations.

#### 6 Weeks later:

By 20 May over 3.3 million head of cattle had been quarantined or euthanized across Nebraska. Hundreds of farmers and ranchers have been forced into foreclosure due to nonpayment because of loop-holes in their insurance policies. Even more families have moved because of this disaster which is causing extreme 2<sup>nd</sup> and 3<sup>rd</sup> order economic effects in small towns across the state. Processing plants, COOP's and feed lots are all at risk of closure. Tornado Summary

- Tornado strike with high number of injured and displaced.
- BH support is requested
- Immediate services program crisis counseling grant required
- Extended duration event

Radiological Terrorism event

- Low number of killed and injured
- Great potential of fear and panic
- Large number of displaced people
- People forced to decontamination stations in public

Agricultural Disease Outbreak

- No killed or injured
- Extreme loss of property/livelihood
- Detrimental economic effect
- Multiple county/State impact

### Disaster Behavioral Health Threat & Hazard Identification and Risk Analysis (THIRA) Workshop

#### Why Do It?

- 1. Presidential Policy Directive 8/PPD-8. Common process to identify and assess risks and resources to ensure secure and resilient communities, state, and nation.
- 2. THIRA helps determine resources necessary to maintain capabilities or close gaps.

#### What is it?

The July 24, 2014 Workshop will aid state and local behavioral health agencies in planning and assembling the resources our communities need to respond to or recover from large emergencies or disasters. You have an opportunity to help identify the capabilities we need at the local level to accomplish this task by using your input, knowledge, and resources to accurately identify and plan responses for a disaster scenario. The scenario puts our resources to the test. We learn more about what we need and what we don't have. Together we will start identifying the capabilities and resources we want to have available. This will ultimately help us have goals to work toward as we continue to develop our behavioral health response capacity. Below is an example of the product we will ultimately produce from the results of this workshop. Steps 1 and 2 will be provided to you, and you will address Steps 3 and 4 in the workshop.

Threat/Hazard	Earthquake		Terrorism	
Context Descrip tion	earthquake along the Mainline Fault occurring at approximately 2:00 PM on a weekday with ground shaking and damage expected in 19 counties, extending from Alpha County in the south to Tau County in the north, and	a dome history furthera There a festival summe that foo and rel events	ntial threat exists from estic group with a of using small IEDs in ance of hate crimes. are a number of large s planned during the er at open air venues cus on various ethnic igious groups. These draw on average attendees daily.	STEP 1 Identify threats & hazards of concer STEP 2 Give threats & hazards context
	Core Capability: Mass Sear	ch and	Rescue Operations	
Capability Target	<ul> <li>Within 72 hours, rescue:</li> <li>5,000 people in 1,000 completely collapsed buildings</li> <li>10,000 people in 2,000 non-collapsed buildings</li> <li>20,000 people in 5,000 buildings</li> <li>1,000 people from collapsed light structures.</li> </ul>			STEP 3 Establish capabil targets
	Resource Requiren	nem	Number Required	STEP 4
Type I US&R Task Forces			10	Apply the results
Type II US&R Task Forces			38	Resource requirements
Collapse Search and Rescue (S&R) Type III Teams		ams	10	
Collapse S&R Type IV Teams			20	
Canine S&R Ty	ype I Teams		20	

Capabilities are arranged so that similar capabilities line up with each other. Yellow highlight = capabilities with Behavioral Health responsibilities Gray highlight = capabilities without Behavioral Health responsibilities

Capabilities			
			Agriculture
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	(consistent with Homeland Security)
<ul> <li>1.Community Preparedness</li> <li>Definition: Community preparedness</li> <li>is the ability of communities to prepare for, withstand, and recover         <ul> <li>in both the short and long terms</li> <li>from public health incidents. By</li> <li>engaging and coordinating with</li> <li>emergency management, healthcare</li> <li>organizations (private and</li> <li>community-based),</li> <li>mental/behavioral health providers,</li> <li>community and faith-based partners,</li> <li>state, local, and territorial, public</li> <li>health's role in community</li> <li>preparedness is to do the following:</li> <li>Support the development of</li> <li>public health, medical, and</li> <li>mental/behavioral health systems</li> <li>that support recovery</li> </ul> </li> <li>Participate in awareness training</li> <li>with community and faith-based</li> <li>partners on how to prevent,</li> <li>respond to, and recover from</li> <li>public health incidents</li> <li>Promote awareness of and access</li> <li>to medical and mental/behavioral</li> <li>health resources</li> <li>that help protect</li> <li>the community's health and</li> <li>address the functional needs (i.e.,</li> </ul>	<ul> <li>I.Healthcare System Preparedness</li> <li>Healthcare system preparedness is the ability of a community's healthcare system to prepare, respond, and recover from incidents that have a public health and medical impact in the short and long term. The healthcare system role in community preparedness involves coordination with emergency management, public health, mental/behavioral health providers, community and faith-based partners, state, local, and territorial governments to do the following:</li> <li>Provide and sustain a tiered, scalable, and flexible approach to attain needed disaster response and recovery capabilities while not jeopardizing services to individuals in the community</li> <li>Provide timely monitoring and management of resources</li> <li>Coordinate the allocation of emergency medical care resources</li> <li>Provide timely and relevant information on the status of the incident and healthcare system to</li> </ul>	Planning Description: Conduct a systematic process engaging the whole community as appropriate in the development of executable strategic, operational, and/or community- based approaches to meet defined objectives.	Planning Description: Conduct a systematic process engaging the whole community as appropriate in the development of executable strategic, operational, and/or community- based approaches to meet defined objectives.

Capabilities			
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	Agriculture (consistent with Homeland Security)
<ul> <li>communication, medical care, independence, supervision, transportation) of at-risk individuals</li> <li>Engage public and private organizations in preparedness activities that represent the functional needs of at-risk individuals as well as the cultural and socio-economic, demographic components of the community</li> <li>Identify those populations that may be at higher risk for adverse health outcomes</li> <li>Receive and/or integrate the health needs of populations who have been displaced due to incidents that have occurred in their own or distant communities (e.g., improvised nuclear device or hurricane)</li> </ul>	key stakeholders Healthcare system preparedness is achieved through a continuous cycle of planning, organizing and equipping, training, exercises, evaluations and corrective actions.		
2.Community Recovery Definition: Community recovery is the ability to collaborate with community partners, (e.g., healthcare organizations, business, education, and emergency management) to plan and advocate for the rebuilding of public health, medical, and mental/ behavioral health systems to at least a level of functioning comparable to pre- incident levels, and improved levels	2.Healthcare System Recovery Healthcare system recovery involves the collaboration with Emergency Management and other community partners, (e.g., public health, business, and education) to develop efficient processes and advocate for the rebuilding of public health, medical, and mental/behavioral health systems to at least a level of functioning comparable to pre- incident levels and improved levels	Health & Social Services Description: Restore and improve health and social services networks to promote the resilience, independence, health (including behavioral health), and well-being of the whole community.	

Capabilities			
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	Agriculture (consistent with Homeland Security)
where possible. This capability supports National Health Security Strategy Objective 8: Incorporate Post-Incident Health Recovery into Planning and Response. Post-incident recovery of the public health, medical, and mental/behavioral health services and systems within a jurisdiction is critical for health security and requires collaboration and advocacy by the public health agency for the restoration of services, providers, facilities, and infrastructure within the public health, medical, and human services sectors. Monitoring the public health, medical and mental/behavioral health infrastructure is an essential public health service.	where possible. The focus is an effective and efficient return to normalcy or a new standard of normalcy for the provision of healthcare delivery to the community. Note: Includes agency COOP planning		
3.Emergency Operations Coordination Definition: Emergency operations coordination is the ability to direct and support an event or incident with public health or medical implications by establishing a standardized, scalable system of oversight, organization, and supervision consistent with jurisdictional standards and practices and with the National Incident Management System.	3. Emergency Operations Coordination Emergency operations coordination regarding healthcare is the ability for healthcare organizations to engage with incident management at the Emergency Operations Center or with on-scene incident management during an incident to coordinate information and resource allocation for affected healthcare organizations. This is done through multi-agency coordination representing healthcare	Operational Coordination Description: Establish and maintain a unified and coordinated operational structure and process that appropriately integrates all critical stakeholders and supports the execution of core capabilities.	Operational Coordination Description: Establish and maintain a unified and coordinated operational structure and process that appropriately integrates all critical stakeholders and supports the execution of core capabilities.

	Capabilities			
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	Agriculture (consistent with Homeland Security)	
	organizations or by integrating this			
	coordination into plans and protocols			
	that guide incident management to			
	make the appropriate decisions.			
	Coordination ensures that the			
	healthcare organizations, incident			
	management, and the public have			
	relevant and timely information			
	about the status and needs of the			
	healthcare delivery system in the			
	community. This enables healthcare			
	organizations to coordinate their			
	response with that of the community			
	response and according to the			
	framework of the National Incident			
	Management System (NIMS).			
15.Volunteer Management				
Definition: Volunteer management is	15.Volunteer Management			
the ability to coordinate the	Volunteer management is the ability			
identification, recruitment,	to coordinate the identification,			
registration, credential verification,	recruitment, registration, credential			
training, and engagement of	verification, training, engagement,			
volunteers to support the	and retention of volunteers to			
jurisdictional public health agency's	support healthcare organizations			
response to incidents of public health	with the medical preparedness and			
significance.	response to incidents and events.			
Note: Behavioral health, either	Note: Behavioral health, either			
agency or in coordination with	agency or in coordination with			
partners, ensures trained volunteers	partners, ensures trained volunteers			
are available to respond and/or	are available to respond and/or			
supplement licensed behavioral	supplement licensed behavioral			
health professionals when needed.	health professionals when needed.			
4.Emergency Public Information &		Public Information & Warning	Public Information & Warning	

Capabilities			
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Warning Definition: Emergency public information and warning is the ability to develop, coordinate, and disseminate information, alerts, warnings, and notifications to the public and incident management responders.		Description: Deliver coordinated, prompt, reliable, and actionable information to the whole community through the use of clear, consistent, accessible, and culturally and linguistically appropriate methods to effectively relay information regarding any threat or hazard, as well as the actions being taken and the assistance being made available, as appropriate.	Description: Deliver coordinated, prompt, reliable, and actionable information to the whole community through the use of clear, consistent, accessible, and culturally and linguistically appropriate methods to effectively relay information regarding any threat or hazard, as well as the actions being taken and the assistance being made available, as appropriate.
5.Fatality Management Definition: Fatality management is the ability to coordinate with other organizations (e.g., law enforcement, healthcare, emergency management, and medical examiner/coroner) to ensure the proper recovery, handling, identification, transportation, tracking, storage, and disposal of human remains and personal effects; certify cause of death; and facilitate access to mental/ behavioral health services to the family members, responders, and survivors of an incident.	5.Fatality Management Fatality management is the ability to coordinate with organizations (e.g., law enforcement, healthcare, emergency management, and medical examiner/coroner) to ensure the proper recovery, handling, identification, transportation, tracking, storage, and disposal of human remains and personal effects; certify cause of death; and facilitate access to mental/behavioral health services for family members, responders, and survivors of an incident. Coordination also includes the proper and culturally sensitive storage of human remains during periods of increased deaths at healthcare organizations during an incident.	Fatalities Management Services Description: Provide fatality management services, including body recovery and victim identification, working with state and local authorities to provide temporary mortuary solutions, sharing information with mass care services for the purpose of reunifying family members and caregivers with missing persons/remains, and providing counseling to the bereaved.	
6.Information Sharing Definition: Information sharing is the	<mark>6.Information Sharing</mark> Information sharing is the ability to	Intelligence & Information Sharing Description: Provide timely, accurate,	Intelligence & Information Sharing Description: Provide timely, accurate,

Capabilities			
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	Agriculture (consistent with Homeland Security)
ability to conduct multijurisdictional, multidisciplinary exchange of health- related information and situational awareness data among federal, state, local, territorial, and tribal levels of government, and the private sector. This capability includes the routine sharing of information as well as issuing of public health alerts to federal, state, local, territorial, and tribal levels of government and the private sector in preparation for, and in response to, events or incidents of public health significance.	conduct multijurisdictional, multidisciplinary exchange of public health and medical related information and situational awareness between the healthcare system and local, state, Federal, tribal, and territorial levels of government and the private sector. This includes the sharing of healthcare information through routine coordination with the Joint Information System for dissemination to the local, state, and Federal levels of government and the community in preparation for and response to events or incidents of public health and medical significance.	and actionable information resulting from the planning, direction, collection, exploitation, processing, analysis, production, dissemination, evaluation, and feedback of available information concerning threats to the United States, its people, property, or interests; the development, proliferation, or use of WMDs; or any other matter bearing on U.S. national or homeland security by Federal, state, local, and other stakeholders. Information sharing is the ability to exchange intelligence, information, data, or knowledge among Federal, state, local, or private sector entities, as	and actionable information resulting from the planning, direction, collection, exploitation, processing, analysis, production, dissemination, evaluation, and feedback of available information concerning threats to the United States, its people, property, or interests; the development, proliferation, or use of WMDs; or any other matter bearing on U.S. national or homeland security by Federal, state, local, and other stakeholders. Information sharing is the ability to exchange intelligence, information, data, or knowledge among Federal, state, local, or private sector entities, as
7.Mass Care Definition: Mass care is the ability to coordinate with partner agencies to address the public health, medical, and mental/ behavioral health needs of those impacted by an incident at a congregate location. This capability includes the coordination of ongoing surveillance and assessment to ensure that health needs continue to be met as the incident evolves. 8.Medical Countermeasure		appropriate. Mass Care Services Description: Provide life-sustaining services to the affected population with a focus on hydration, feeding, and sheltering to those who have the most need, as well as support for reunifying families. Public Health & Medical Services	appropriate.
Dispensing Definition: Medical countermeasure dispensing is the ability to provide		Description: Provide lifesaving medical treatment via emergency medical services and related	

Capabilities			
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	Agriculture (consistent with Homeland Security)
medical countermeasures (including vaccines, antiviral drugs, antibiotics, antitoxin, etc.) in support of treatment or prophylaxis (oral or vaccination) to the identified population in accordance with public health guidelines and/or recommendations. Note: At one time there was, and may still be, a recommendation to have at least 2 behavioral health staff at each point of dispensing.		operations and avoid additional disease and injury by providing targeted public health and medical support and products to all people in need within the affected area.	
9.Medical Materiel Management & Distribution Definition: Medical materiel management and distribution is the ability to acquire, maintain (e.g., cold chain storage or other storage protocol), transport, distribute, and track medical materiel (e.g., pharmaceuticals, gloves, masks, and ventilators) during an incident and to recover and account for unused medical materiel, as necessary, after an incident.			
<b>10.Medical Surge</b> Definition: Medical surge is the ability to provide adequate medical evaluation and care during events that exceed the limits of the normal medical infrastructure of an affected	<b>10.Medical Surge</b> The Medical surge capability is the ability to provide adequate medical evaluation and care during incidents that exceed the limits of the normal medical infrastructure within the		

Capabilities			
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	Agriculture (consistent with Homeland Security)
community. It encompasses the	community. This encompasses the		
ability of the healthcare system to	ability of healthcare organizations to		
survive a hazard impact and maintain	survive an all-hazards incident, and		
or rapidly recover operations that	maintain or rapidly recover		
were compromised.	operations that were compromised.		
Note: Mental/behavioral health	Note: Mental/behavioral health		
services for community mentioned.	services for staff of healthcare		
	organizations mentioned (also		
11.Non-Pharmaceutical Interventions	mentioned under Fatality		
Definition: Non-pharmaceutical	Management capability).		
interventions are the ability to			
recommend to the applicable lead			
agency (if not public health) and			
implement, if applicable, strategies			
for disease, injury, and exposure			
control. Strategies include the			
following:			
<ul> <li>Isolation and quarantine</li> </ul>			
<ul> <li>Restrictions on movement and</li> </ul>			
travel advisory/warnings			
<ul> <li>Social distancing</li> </ul>			
<ul> <li>External decontamination</li> </ul>			
• Hygiene			
<ul> <li>Precautionary protective behaviors</li> </ul>			
Note: Highlighted have behavioral			
health implications and may need			
behavioral health public information			
messaging and/or available support.			
14.Responder Safety & Health	14.Responder Safety & Health	Environmental Response / Health &	Environmental Response / Health &
Definition: The responder safety and	The responder safety and health	Safety	Safety
health capability describes the ability	capability describes the ability of	Description: Ensure the availability of	Description: Ensure the availability of
to protect public health agency staff	healthcare organizations to protect	guidance and resources to address	guidance and resources to address
responding to an incident and the	the safety and health of healthcare	all hazards including hazardous	all hazards including hazardous

Capabilities			
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	Agriculture (consistent with Homeland Security)
ability to support the health and	workers from a variety of hazards	materials, acts of terrorism, and	materials, acts of terrorism, and
safety needs of hospital and medical	during emergencies and disasters.	natural <mark>disasters in support of the</mark>	natural disasters <mark>in support of the</mark>
facility personnel, if requested.	This includes processes to equip,	<mark>responder operations</mark> and the	responder operations and the
	train, and provide other resources	affected communities.	affected communities.
	needed to ensure healthcare workers	Note: 2007 behavioral health task	
	at the highest risk for adverse	list included providing	
	exposure, illness, and injury are	comprehensive stress management	
	adequately protected from all	strategies, programs, worker crisis	
	hazards during response and	counseling, substance abuse	
	recovery operations.	services, and mental and behavioral	
		health support for Responder Safety	
		and Health.	
		Situational Assessment	Situational Assessment
		Description: Provide all decision	Description: Provide all decision
		makers with decision-relevant	makers with decision-relevant
		information regarding the nature and	information regarding the nature and
		extent of the hazard, any cascading	extent of the hazard, any cascading
		effects, and the status of the	effects, and the status of the
		response.	response.
		Note: Behavioral health responsible	Note: Behavioral health responsible
		for assessing behavioral health needs	for assessing behavioral health needs
		and reporting on own response.	and reporting on own response.
	ribed do not involve behavioral health r		
12.Public Health Laboratory Testing		Screening, Search & Detection	Screening, Search & Detection
Definition: Public health laboratory		Description: Identify, discover, or	Description: Identify, discover, or
testing is the ability to conduct rapid		locate threats and/or hazards	locate threats and/or hazards
and conventional detection,		through active and passive	through active and passive
characterization, confirmatory		surveillance and search procedures.	surveillance and search procedures.
testing, data reporting, investigative		This may include the use of	This may include the use of
support, and laboratory networking		systematic examinations and	systematic examinations and
to address actual or potential		assessments, sensor technologies, or	assessments, sensor technologies, or
exposure to all-hazards. Hazards		physical investigation and	physical investigation and
include chemical, radiological, and		intelligence.	intelligence.

Capabilities			
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	Agriculture (consistent with Homeland Security)
<ul> <li>biological agents in multiple matrices that may include clinical samples, food, and environmental samples (e.g., water, air, and soil). This capability supports routine surveillance, including pre-event or pre-incident and post-exposure activities.</li> <li>13.Public Health Surveillance &amp; Epidemiological Investigation Definition: Public health surveillance and epidemiological investigation is the ability to create, maintain, support, and strengthen routine surveillance and detection systems and epidemiological investigation processes, as well as to expand these systems and processes in response to incidents of public health significance.</li> </ul>			
		<ul> <li>Access Control &amp; Identity Verification</li> <li>Description: Apply a broad range of physical, technological, and cyber</li> <li>measures to control admittance to critical locations and systems,</li> <li>limiting access to authorized</li> <li>individuals to carry out legitimate</li> <li>activities.</li> <li>Forensics &amp; Attribution</li> <li>Description: Conduct forensic</li> <li>analysis and attribute terrorist acts</li> <li>(including the means and methods of</li> </ul>	

Capabilities				
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	(consistent with Homeland Security)	
		terrorism) to their source, to include		
		forensic analysis as well as		
		attribution for an attack and for the		
		preparation for an attack in an effort		
		to prevent initial or follow-on acts		
		and/or swiftly develop counter-		
		options.		
		Interdiction & Disruption		
		Description: Delay, divert, intercept,		
		halt, apprehend, or secure threats		
		and/or hazards.		
		Cybersecurity		
		Description: Protect against damage		
		to, the unauthorized use of, and/or		
		the exploitation of (and, if needed,		
		the restoration of) electronic		
		communications systems and		
		services (and the information		
		contained therein).		
		Physical Protective Measures		
		Description: Reduce or mitigate risks,		
		including actions targeted at threats,		
		vulnerabilities, and/or consequences,		
		by controlling movement and		
		protecting borders, critical		
		infrastructure, and the homeland.		
		<b>Risk Management for Protection</b>		
		Programs & Activities		
		Description: Identify, assess, and		
		prioritize risks to inform Protection		
		activities and investments.		
		Supply Chain Integrity & Security	Supply Chain Integrity & Security	
		Description: Strengthen the security	Description: Strengthen the security	

Capabilities				
			Agriculture	
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	(consistent with Homeland Security)	
		and resilience of the supply chain.	and resilience of the supply chain.	
		Community Resilience	Community Resilience	
		Description: Lead the integrated	Description: Lead the integrated	
		effort to recognize, understand,	effort to recognize, understand,	
		communicate, plan, and address risks	communicate, plan, and address risks	
		so that the community can develop a	so that the community can develop a	
		set of actions to accomplish	set of actions to accomplish	
		Mitigation and improve resilience.	Mitigation and improve resilience.	
		Long-term Vulnerability Reduction		
		Description: Build and sustain		
		resilient systems, communities, and		
		critical infrastructure and key		
		resources lifelines so as to reduce		
		their vulnerability to natural,		
		technological, and human-caused		
		incidents by lessening the likelihood,		
		severity, and duration of the adverse		
		consequences related to these		
		incidents.		
		Risk & Disaster Resilience		
		Assessment		
		Description: Assess risk and disaster		
		resilience so that decision makers,		
		responders, and community		
		members can take informed action to		
		reduce their entity's risk and increase		
		their resilience.		
		Threat & Hazard Identification		
		Description: Identify the threats and		
		hazards that occur in the geographic		
		area; determine the frequency and		
		magnitude; and incorporate this into		
		analysis and planning processes so as		

Capabilities				
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	(consistent with Homeland Security)	
		to clearly understand the needs of a		
		community or entity.		
		Critical Transportation		
		Description: Provide transportation		
		(including infrastructure access and		
		accessible transportation services)		
		for response priority objectives,		
		including the evacuation of people		
		and animals, and the delivery of vital		
		response personnel, equipment, and		
		services into the affected areas.		
		Infrastructure Systems		
		Description: Provide life-sustaining		
		services to the affected population		
		with a focus on hydration, feeding,		
		and sheltering to those who have the		
		most need, as well as support for		
		reunifying families.		
		Mass Search & Rescue Operations		
		Description: Deliver traditional and		
		atypical search and rescue		
		capabilities, including personnel,		
		services, animals, and assets to		
		survivors in need, with the goal of		
		saving the greatest number of		
		endangered lives in the shortest time		
		possible.		
		<b>On-Scene Security &amp; Protection</b>		
		Description: Ensure a safe and secure		
		environment through law		
		enforcement and related security		
		and protection operations for people		
		and communities located within		

Capabilities				
			Agriculture	
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	(consistent with Homeland Security)	
		affected areas and also for all		
		traditional and atypical response		
		personnel engaged in lifesaving and		
		life-sustaining operations.		
		<b>Operational Communications</b>		
		Description: Ensure the capacity for		
		timely communications in support of		
		security, situational awareness, and		
		operations by any and all means		
		available, among and between		
		affected communities in the impact		
		area and all response forces.		
		Public & Private Services & Resources		
		Description: Provide essential public		
		and private services and resources to		
		the affected population and		
		surrounding communities, to include		
		emergency power to critical facilities,		
		fuel support for emergency		
		responders, and access to		
		community staples (e.g., grocery		
		stores, pharmacies, and banks) and		
		fire and other first response services.		
		Economic Recovery	Economic Recovery	
		Description: Return economic and	Description: Return economic and	
		business activities (including food	business activities (including food	
		and agriculture) to a healthy state	and agriculture) to a healthy state	
		and develop new business and	and develop new business and	
		employment opportunities that	employment opportunities that	
		result in a sustainable and	result in a sustainable and	
		economically viable community.	economically viable community.	
		Housing		
		Description: Implement housing		

Capabilities				
			Agriculture	
Public Health (15)	Hospital Preparedness (8)	Homeland Security (31)	(consistent with Homeland Security)	
		solutions that effectively support the		
		needs of the whole community and		
		contribute to its sustainability and		
		resilience.		
		Natural & Cultural Resources		
		Description: Protect natural and		
		cultural resources and historic		
		properties through appropriate		
		planning, mitigation, response, and		
		recovery actions to preserve,		
conserve, rehabilitate, and restore				
	them consistent with post-disaster			
		community priorities and best		
		practices and in compliance with		
		appropriate environmental and		
		historical preservation laws and		
		executive orders.		

#### **Needs Assessment Matrix**

INDICATORS					
	Total Number (total count up to each point in time)				
	First 72 Hours	2 Weeks Later	6 Weeks Later		
Deed					
Dead					
Hospitalized					
Non-hospitalized Injured					
Homes Destroyed					
Homes Major Damage					
Homes Minor Damage					
Displaced					
Disaster Unemployed					
# shelters					
# persons sheltered					
Supplemental housing availability – % vacancy					
Number of applications for FEMA assistance					
Closed businesses					
Closed schools					
Number of impacted students					
% of impact rural					
% of impact urban / small town					
Population of declared areas					
% of population in poverty					
Impacted population of declared areas					
Estimated number of people needing disaster MH services					
Other (1)					
Other (2)					
Other (3)					

### Disaster Behavioral Health Threat & Hazard Identification and Risk Analysis (THIRA) Workshop July 24, 2014

Threat/Hazard Context Description				
	[Topic of Scenario Here] [See scenario provided to your group for the scenario summary to go here.]			
Beha	avioral Health Operations			
	Within 72 hours:			
	•			
	Resource Requirement			
		Number Required		
Ве	havioral Health Resources	Within 72 Hrs.	At 2 Weeks	At 6 Weeks